



National Action Plan

UNOFFICIAL TRANSLATION

To cite this National Action Plan, please include the URL and the following information in the citation: Unofficial translation, funded by ARC DP160100212 (CI Shepherd).

This National Action Plan was translated into English as part of a research project investigating the formation and implementation of the Women, Peace and Security agenda. This is not an official translation.

This research was funded by the Australian Research Council Discovery Project Scheme (grant identifier DP160100212), and managed partly by UNSW Sydney (the University of New South Wales) and partly by the University of Sydney.

The project's chief investigator is Laura J. Shepherd, who is Professor of International Relations at the University of Sydney and Visiting Senior Fellow at the LSE Centre for Women, Peace and Security. If you have questions about the research, please direct queries by email to laura.shepherd@sydney.edu.au.

REPUBLIC OF THE NIGER



Fraternity-Work-Progress

**MINISTRY FOR POPULATION, WOMEN PROMOTION
AND CHILD PROTECTION**

***GENERAL DIRECTORATE FOR WOMEN
AND GENDER PROMOTION***

**NATIONAL ACTION PLAN OF THE NIGER FOR
IMPLEMENTATION OF THE RESOLUTION 1325
OF THE UNITED NATIONS SECURITY COUNCIL
IN THE ECOWAS AREA**

2016 - 2018

December 2015

INTRODUCTION

The Resolution 1325 has been approved and adopted on 31 October 2000 by the United Nations Security Council so as to reduce the harmful effects of the armed conflicts on women along with recognizing their role in the prevention and settlement of conflicts and peace-building.

It was the first time that this institution examined this issue and approved a document entirely dedicated to the relationship existing between the armed conflicts, the peace and the gender dimension. Even if the resolution title refers to women, some points of the resolution explicitly refer to gender. The Resolution 1325 refers to two important issues. On the one hand, it recognizes the gender (*gender-specific*) impact of the armed conflicts on women and young girls. On the other hand, it hints at the roles that women and young girls can play in peace-building.

Since the approval of this resolution, the issue of women, gender, peace and security was constantly present on the international agenda although with mixed results. The adoption of this resolution is an important step forward considering that it simultaneously addresses the impact of the armed conflicts and the women's capacity of becoming peace agents and overcome the reductionist view of women as simple war victims.

Indeed, faced with the rise and complexity of violence with regard to women and girls during the conflicts of these recent years, the United Nations understood that it should urgently stop the impunity of those having committed such violence.

Besides, the women and girls represent the greatest number of victims and are generally excluded from the conflict settlement and peace-building process. As a consequence, their specific needs are disregarded in the peace negotiation process, peacekeeping operations as well as reconstruction and reintegration programmes.

As like the other ECOWAS countries, the Niger shall develop its own action plan to implement the Resolution 1325 that will engage the Government, the civil society and the Niger's partners in its implementation and follow-up.

This action plan is an operative planning tool that proposes, subject to mobilisation of adequate resources, the main actions/activities to be implemented, the persons in charge of their fulfilment as well as the periods for implementation of such actions/activities.

I. CONTEXT

With its vast area of 1,267,000 km² whereof 2/3 are occupied by deserts or semi-deserts, the Niger is a continental country located in the heart of Africa. It is limited in the north by Algeria and Libya, in the east by Chad, in the south by Nigeria and Benin, in the west by Burkina Faso and in the north-west by Mali.

According to the latest results of the general population and habitat census the Niger has 17,129,076 inhabitants (INS, 2012). The gender distribution of this population shows there are almost as much men (49.86%) as women (50.14%) even if the latter are a little bit more numerous.

The state is managed using three branches of power, namely: the executive power, the legislative power and the judicial power.

Besides, some public institutions as the National Commission for Human Rights (NCHR), the High Council for Communication (HCC), the Economic, Social and Cultural Council (ESOCC), the Ombudsman, the High Authority on Peace-Building as well as the civil society organisations participate in the implementation and promotion of the population's economic, social and cultural rights.

The Nigerian economy is strongly dominated by the informal sector, making the country one of the least developed in the world. According to the 2013 Human Development Report (UNDP, 2013), Niger has a human development index (HDI) of 0.337, a level below the average HDI of low-development

countries of 0.493. The economic growth rate is 6.1% in 2012 against a gross domestic product per capita of 212,500 FCFA the same year (UNDP, 2012).

Yet the country is full of many potentialities such as agro-sylvo-pastoral resources, mineral and oil reserves.

As concerns the security, Niger has experienced armed conflicts, namely armed rebellions in the northern part of the country with abductions and restrictions on movement that have somewhat injured the population.

Also, the socio-political turmoil in North Libya (2011) and the armed conflict in Mali with the presence of terrorist groups like Moujao and Aqmi in the north-west (2012), expose Niger to significant security problems. The situation worsened with the exactions of the terrorist group Boko Haram (south on the border with Nigeria) with the displacement of several thousand people (especially women and children), particularly to the Diffa region and to the neighbouring regions

The Niger desert is also used as a bridge by many migrants to go to the metropolis.

This situation, besides having bereaved several families, caused the migration of several people, leaving everything behind them to escape the abuses.

All these threats compel the country to mobilize enormous resources to face them.

The involvement of women, who, in addition to being the first victims of conflict, constitute more than half of the population, imposes itself.

II. PROCESS FOR DEVELOPING THE NIGER ACTION PLAN

The ECOWAS Conflict Prevention Framework (CPCC) has a specific component “woman, peace and security” in accordance with the provisions of

1325. It calls on Member States to adopt a National Action Plan (NAP) to implement the said resolution.

It is within this framework that the West African Network for Peace-building organized a workshop for sharing the experience between the different ECOWAS Member States on the implementation of the NAPs on Resolution 1325 in Lagos at Nigeria from 2 to 3 April 2013. The conclusions of the workshop recommended that Niger catch up with other ECOWAS member countries by developing its national action plan.

In response to this call, the Ministry of Population, Promotion of Women and Child Protection organized, on the occasion of the commemoration of the Nigerian Woman's Day (13 May 2014), a workshop to set up the Committee for the development of the 1325 National Implementation Action Plan. During this workshop, which identified the structures that should be part of the committee, participants were sensitized on resolution 1325 and related resolutions, and an action plan development roadmap was adopted.

A year later (during the commemoration of the National Day of the Nigerian Woman, 2015 edition), a day of exchanges on the same issue was organized to take stock of the structures and actions that are carried out as part of the implementation of 1325. This day of exchange highlighted in particular:

- Most of the actions carried out are awareness-raising actions,
- A lack of synergy between the different structures involved,
- Poor support for PTF...

In addition, the roadmap has been updated and a small working group has been set up to propose a first logical framework for the action plan.

The proposed work is arranged based on five (5) strategic axes, namely:

Priority axis I: Prevention of conflicts and violence according to gender;

Priority axis II: Protection, assistance and rehabilitation of the victims;

Priority axis III: Participation et Representation ;

Priority axis IV: Promotion of gender;

Priority axis V : Sustained coordination and evaluation of the activities.

III. LOGICAL FRAMEWORK FOR THE NATIONAL ACTION PLAN ON THE RESOLUTION 1325/NIGER

Priority axis I: Prevention of conflicts and violence according to gender

Goals:

1. Strengthening and developing policies that prevent violence and conflicts, mechanisms and procedures that promote women's rights and guarantee their safety.
2. A favorable legal environment created for the respect of women's rights.

Activities	Anticipated results	Indicators	Sources and means of verification	Assumptions/Risks	Responsible person
1.1.1 Make a gender analysis of peace and security policies and laws in the Niger.	Gender analysis of peace and security policies and laws has been undertaken	Number of policies and laws analyzed and revised or initiated	✓ Archives	✓ <i>Political commitment</i>	✓ Ministry for Promotion of Women ✓ Ministry of Justice ✓ Ministry of Internal Affairs ✓ Ministry of Defence
1.1.2. Advocacy at the level of opinion leaders and policy makers for the involvement of women in early warning systems / conflict prevention mechanisms	Advocacy campaigns are held for policy makers and opinion leaders	Xx advocacy campaigns are held	✓ Reports ✓ Attendance list ✓ TDR of the advocacy campaign ✓ Photos	✓ <i>No involvement of leaders in information</i>	✓ Ministry for Promotion of Women ✓ Ministry of Internal Affairs

1.2.1 Arrange mass media campaigns for large-scale popularization of CS 1325 and related resolutions.	Mass media campaigns for the popularization of Resolution 1325 have been arranged	Number of the arranged campaigns.	✓ Activity reports ✓ Audiovisual support	✓ <i>Underfunding</i>	✓ Ministry for Promotion of Women ✓ Association working in the field of peace. ✓ Ministry for communication
1.2.2. Commemorate the International Women-Peace and Security Day on 31 October.	The International Women-Peace and Security Day has been arranged.	Number of women having participated in the day.	✓ Activity report ✓ Photos	✓ <i>Non participation by women</i> ✓ <i>Politico-social disorder</i>	✓ Ministry for Promotion of Women ✓ Association working in the field of peace.
1.2.3. Translate and reproduce translated documents into national languages of 1325 and Related Resolutions in Hausa and Djerma	Resolution 1325 and related documents are translated into national languages (Hausa and Djerma)	Number of reproduced documents	✓ Copy of the document	✓ <i>Underfunding</i>	✓ Ministry for Promotion of Women ✓ Association working in the field of peace.
1.2.4. Media for the 2015-2019 NAP extension campaigns.	Media for the NAP extension campaigns are produced.	Number of media produced	✓ Check list of the program topics ✓ Audio media ✓ Activity reports	✓ <i>Underfunding</i>	✓ Ministry for Promotion of Women ✓ Association/NG Os working in the field of peace.
1.2.5. Arrange training on Resolution 1325 for military and law enforcement officers (police-gendarmerie-guards)	National defense and public order forces trained on Resolution 1325	Number of participants at training sessions	✓ Training report	✓ Army disorders.	✓ Ministry for Promotion of Women ✓ Ministry of Defence

					✓ Ministry of Security
1.2.6. Develop a culture of peace in all layers of social life.	Education of the culture of peace and non violence is strengthened.	✓ Number of training ✓ Number of structures formed	✓ Training report ✓ Training report	✓ Social disorders ✓ Insecurity ✓ Funding	✓ Ministry for Promotion of Women ✓ NGOs and associations ✓ Ministries of Education
1.2.7. Train women leaders on conflict management, mediation and peace negotiation techniques.	Women leaders are able to participate in peace and security negotiations at the national, regional and international levels	1. Training module produced 2. Number of women trained 3. Number of negotiations arranged	✓ Copy of the modules ✓ Training report ✓ Attendance list	✓ Non participation by women ✓ Underfunding ✓ Leadership problem	✓ Ministry for Promotion of Women ✓ Women's and human rights defense associations
1.2.8. Train religious and traditional leaders in mediation and conflict management techniques.	Religious and traditional leaders in mediation and conflict management techniques have been trained.	Number of the leaders trained	✓ Training report ✓ List of participants	✓ Available funding ✓ Leaders involvement in the process.	Ministry for Promotion of Women
1.2.9. Monitor the implementation of regional and international instruments relating to women's rights, peace and security	Regional and international instruments on women, peace and security are monitored and reports are systematically produced	Number of reports produced in relation to the types of regional and international instruments ratified by the Niger	✓ Monitoring and evaluation documents	✓ Political and social stability	✓ Ministry for Promotion of Women ✓ NGOs and associations ✓ Ministry of Foreign Affairs

1.2.10. Build leadership capacity of women in uniform and spouses of defense and security forces officers.	The spouses of defense and security forces officers received leadership training	Number of women trained	✓ Training report ✓ Reference documents/guides available	✓ Lack of financial means	Associations/NGOs working in the field of peace. Ministry for Promotion of Women
---	--	-------------------------	---	---------------------------	---

Priority axis II: Protection, assistance and rehabilitation of the victims

Goals: Protect women and girls from sexual violence and female genital mutilation in case of conflict.

- 1. Women have an increased access to justice.**
- 2. Rehabilitation of violence victims from the legal, social, psychological and economical standpoint**
- 3. Strengthening mechanisms to fight against VGB and domestic violence**

Activities	Anticipated results	Indicators	Sources and means of verification	Assumptions/Risks	Responsible person
2.1.1 Arrange for legal and judicial support for victims to bring more VGB actors to justice	Actors of gender-based violence tried and victims rehabilitated	Number of cases brought to justice	✓ Justice statistics	✓ Equitable justice	✓ Ministry for Promotion of Women ✓ Ministry of Justice ✓ Associations promoting women's rights

2.1.2. Training actors on international humanitarian law and procedures of referral to international jurisdictions	The judicial actors (Police, Gendarme, Lawyer, Magistrate, CSO) master the international humanitarian law and the procedures of referral to international jurisdictions.	✓ Number of persons trained ✓ Number of developed modules	✓ Training report ✓ Number of modules and fact sheets developed to support training	✓ Underfunding ✓ Availability of actors.	Ministry for Promotion of Women Ministry of Justice Ministry of Defence Ministry of Internal Affairs
2.2.1. Increase the number of support services to GBV victims	GBV victims have access to justice Victims benefit from psychological, economic and social support	Number of GBV having access to fair justice Number of created and functional centres Number of GBV victims having received psychosocial rehabilitation services	✓ Justice statistics ✓ State and CSO archives ✓ Activity reports of the medical centres.	✓ Non-denunciation of the guilty persons ✓ Non functionality of the medical centers. ✓ Lack of drugs	✓ Ministry for Promotion of Women ✓ The heads of the legal clinics
2.2.2. Create reception, listening and counseling centers for women from among GBV victims	Refugee women, returnees, IDPs are better protected The specific needs of people with disabilities are taken into account	Types of infrastructure created in public places Number of women received	✓ Ministerial report ✓ Medical report		Ministry for Promotion of Women

2.3.1. Arrange for medical assistance to female GBV victims (with unwanted pregnancies, rape, vaginal tears and various disabilities)	Medical assistance to women from among GBV victims has been arranged. A better orientation of the problems towards the authorized instances	Number of female victims assisted. Number of women oriented	✓ Medical report ✓ Medical report	✓ The female GBV victims refuse the assistance	Ministry for Promotion of Women Ministry of Internal Affairs Legal clinics
--	--	--	--	--	---

Priority axis III: Participation et Representation

Strategic goal : Promote women's participation in the process of mediation and conflict management.

1. Women's participation in peace-building and security is strengthened

Activities	Anticipated results	Indicators	Sources and means of verification	Assumptions/Risks	Responsible person
3.1.1. Advocate for women at all levels of decision-making in mediation and conflict management.	Women are involved in mediation and conflict management at all levels.	Number of women involved in mediation and conflict management.	✓ Mission reports ✓ Activity report ✓ Number of defence speeches made.	✓ Sociocultural weights	Ministry for Promotion of Women Association for human rights promotion.
3.1.2. Create a database of women with skills in the field of peace and security and conflict	Availability of women with skills in the field of peace and security and conflict management.	Existence of the database of women with skills in the field of peace and	✓ Human Resources Database at the HACP and	✓ Reluctance of structures to give information.	Ministry for Promotion of Women

management.		security and conflict management.	Ministry of Foreign Affairs and Promotion of Women.		
3.1.3. To appoint and train women in the field of peace and security.	Increase in number of women able to intervene effectively in the field of peace and security.	✓ Number of women appointed ✓ Number of women trained	✓ Statistics at the General Secretariat of the Government ✓ Training report	✓ Reluctance of women	Ministry for Promotion of Women
3.1.4. Arrange a forum for the exchange of information at least once a year on decisions concerning peace and security between women's structures, public institutions and CSOs.	Women are better informed of the evolution of the peace-building and security process.	Number of forums arranged	✓ Activity report	✓ Available funding ✓ Availability of different actors	✓ Ministry for Promotion of Women ✓ Associations/NGOs working in the field of peace.
3.1.5. Create partnerships with specialized institutions in conflict prevention and management.	Better synergy and coordination of interventions	Types of partnerships created	✓ Partnership Protocol at institutional level	✓ Political will not engaged	✓ Ministry for Promotion of Women ✓ Associations/NGOs working in the field of peace.

Priority axis IV : Gender promotion

Goals : the involvement of gender in the peace and security topic.

1. Attitudes and behaviors conducive to peace and respect for women's rights are strengthened
2. Non violent communication, research on gender, peace and security are effective
3. Women's initiatives are technically supported

Activities	Anticipated results	Indicators	Sources and means of verification	Assumptions/Risks	Responsible person
4.1.1. Discuss topics that are the source of conflicts in the margins of different meetings at the level of individuals	Community dialogue improves social relations in the community and within couples	✓ Types and number of resolved issues ✓ Rate of reduction of conflicts and community and domestic violence	✓ Number of meetings held ✓ Activity report	✓ instability of the country	Ministry for Promotion of Women Associations promoting women's rights
4.1.2. Arrange training for men and women at all levels on gender and conflict	Effective men & women partnership in promoting the role of women in the peace and security process	✓ Number of men and women trained ✓ Number of gender and conflict-sensitive sectoral policies	✓ Training report ✓ Policy copies	✓ Underfunding ✓ Absence of political will	Ministry for Promotion of Women
4.2.1. Prepare and distribute messages, posters, commercials and sketches on Resolution 1325	people are better aware of gender issues; tolerance and culture of peace	Number of people reached and quality of message	✓ Check list of the program topics ✓ Audio and video media ✓ Activity reports	✓ Religious intolerance	Ministry for Promotion of Women Ministry for communication
4.3.1. Arrange a series of thematic trainings for women for economic and social integration	Women are better geared towards gender opportunities; tolerance and culture of peace	% of successful economic and social integration.	✓ Number of training arranged ✓ Number of women trained	✓ Underfunding	Ministry for Promotion of Women Women's associations and groups

Priority axis V : Sustained coordination and evaluation of the activities.

Goals : Strengthen the mechanism for coordinating, monitoring and evaluating the implementation of the NAP.

1. The mechanism for coordinating and monitoring/evaluating the implementation of the NAP is effective.

Activities	Anticipated results	Indicators	Sources and means of verification	Assumptions/Risks	Responsible person
5.1.1. Arrange an advocacy day for mobilizing partners around the 2015-2019 National Action Plan	✓ Advocacy day arranged ✓ partners have been mobilized	✓ Number of days arranged ✓ Number of partners mobilized	✓ Debriefing report ✓ Meeting report ✓ list of participants	✓ No commitment by the state ✓ Political disorders	Ministry for Promotion of Women
5.1.2. Arrange quarterly meetings.	Quarterly meetings are arranged.	48 meetings have been arranged	✓ Activity reports ✓ participants list ✓ Photos	✓ Involvement of structures	Ministry for Promotion of Women
5.1.3. Draft and submit to the Parliament the annual NAP implementation reports.	Annual NAP implementation reports are drafted and submitted to the parliament.	Number of drafted reports	✓ Annual activity reports	✓ availability of the reports	Ministry for Promotion of Women Coordination Committee
5.1.4. Mid-term evaluation	Preparation of the 2016 high-level review	Number of mid-term evaluations	✓ Mid-term evaluation reports		✓ Ministry for Promotion of Women

5.1.5. Set up dismemberments of the regional and prefectural steering committee	The dismemberments at the regional, departmental and prefectural levels are operational.	Number of operational dismemberments	✓ Activity reports	✓ Involvement of policy	✓ Ministry for Promotion of Women
5.1.6. Arrange training sessions on gender budgeting for ministries and civil society organizations	Enhanced capacities for "Gender-Responsive Budgeting" and the search for funds for the implementation of this Action Plan	✓ Quality of training received and type of advocacy done ✓ Number of ministries and CSOs participating in the trainings. ✓ Number of trainings arranged.	✓ training report	✓ Availability of funds ✓ Involvement of ministries and CSOs	Ministry for Promotion of Women Prime Minister Ridge structure
5.1.7. Develop the annual operational plan	Activities are coordinated and resources mobilized	Annual operational plan available	✓ copy of the National Action Plan	✓ Underfunding	✓ Ministry for Promotion of Women ✓ Association working in the field of peace. ✓ The CSOs ✓ The ministries (internal affairs-defense-foreign affairs etc...)
5.1.8. Arrange the meetings for plan coordination and monitoring	The functionality and management procedures and systems are effective.	Number of meetings arranged	✓ Meeting report ✓ Minutes ✓ Activity report	✓ Involvement of partners	Ministry for Promotion of Women

5.1.9. Arrange a round table of donors to fund the National Action Plan	The NAP is funded	Number of meetings held with donors	✓ Meeting report ✓ List of donors	✓ Availability and involvement of donors ✓ No political disorders	✓ Ministry for Promotion of Women ✓ Development partners
5.1.10. Participate in consultation missions in the Region, in Africa and in the world	Work missions are carried out	• Number of missions carried out • Produced reports	✓ Mission reports ✓ Ministry archives	✓ Available funding.	Ministry for Promotion of Women
5.1.11. Produce quarterly reports.	The reports are produced.	Number of the produced reports	✓ Committee reports	✓ NAP availability	✓ Ministry for Promotion of Women ✓ Coordination committee
5.1.12. Arrange small meetings with the Coordinating Committee Bureau	Participatory and effective monitoring and evaluation	Number of actors monitoring and evaluating the implementation of the action plan Number of evaluation reports submitted	✓ Monitoring and evaluation report ✓ Ministerial report	✓ Involvement of participating structures	✓ Ministry for Promotion of Women ✓ CSOs

IV. ACTION PLAN BUDGET